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4 IN THE UNITED STATES DISTRICT COURT  
5 FOR THE NORTHERN DISTRICT OF CALIFORNIA  
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7 IN RE: MDL Docket No 06-1791 VRW  
8 NATIONAL SECURITY AGENCY ORDER  
9 TELECOMMUNICATIONS RECORDS  
10 LITIGATION

11 This Document Relates To All  
12 Cases Except:

13 Al-Haramain Islamic Foundation, Inc  
14 v Bush, No C 07-0109; Center for  
15 Constitutional Rights v Bush, No C  
16 07-1115; Guzzi v Bush, No C 06-6225;  
17 Shubert v Bush, No C 07-0693; United  
18 States v Adams, No C 07-1323; United  
19 States v Clayton, No C 07-1242;  
20 United States v Palermino, No C  
21 07-1326; United States v Rabner, No  
22 07-01324; United States v Volz, No  
23 07-1396  
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25 TO ALL PARTIES AND THEIR ATTORNEYS OF RECORD, PLEASE TAKE  
26 NOTICE OF THE FOLLOWING QUESTIONS TO BE ADDRESSED AT THE HEARING  
27 SCHEDULED DECEMBER 2, 2008 AT 10:00 AM:  
28

- 29 1. Given the extensive information about the  
30 telecommunications carriers' cooperation with the  
31 government in the wake of the September 11, 2001 attacks  
32 that is publicly known and acknowledged by the  
33 government, how is the national security harmed if this  
34 cooperation is certified on the public record?
- 35 2. What exactly has Congress created with § 802 (in Pub L No  
36 110-261, 122 Stat 2467, tit II, § 201 (2008))? It does  
37 not appear to be an affirmative defense but rather  
38 appears to be a retroactive immunity for completed acts  
39 that allegedly violated constitutional rights, but one  
40 that can only be activated by the executive branch. Is

there any precedent for this type of enactment that is analogous in all of these respects: retroactivity; immunity for constitutional violations; and delegation of broad discretion to the executive branch to determine whether to invoke the provision?

3. Is due process not compromised by the lack of an open adversarial process? How can national security concerns warrant such a compromise here? What is the harm in disclosing past cooperation in connection with adjudicating immunity for that past cooperation?
4. If the Attorney General certifies that a defendant in a suit for assistance to an element of the intelligence community did not provide such assistance and the person did not in fact do so, how are plaintiffs harmed by a dismissal based on the Attorney General's certification?
5. How does the Attorney General show by substantial evidence that a person did not provide assistance and is entitled to relief under section 802(a)(5)? Of what would such substantial evidence consist?
6. Some of the parties describe section 802 as providing immunity. How can that characterization be reconciled with section 802(a)(5) which provides for dismissal of an action even in the case of a person who did not provide assistance to an element of the intelligence community?
7. To the extent that section 802(a)(5) requires dismissal of an action against a person who did not provide assistance if the Attorney General submits a certification under that provision, is the Act simply one that provides the Attorney General unlimited discretion? Inasmuch as the Attorney General can provide immunity under section 802(a)(5) to a person who did not provide assistance, is not his authority under the FISA amendments essentially boundless?
8. Inasmuch as the plaintiffs have a claim against the government for allegedly unlawful surveillance even after enactment of the FISA amendments, are not the claims against the telecommunications carriers displaced by the claims against the government?
9. In making the certification called for by section 802(a)(5), is the Attorney General performing an adjudicatory function? That is, is he not making a determination that only a court can make?
10. If a person assists the government pursuant to one of the provisions referred to in section 802(a)(1)-(4), but the person's activities go beyond that authorized (e g, conducting surveillance for a longer period than authorized), how does the Attorney General make his

1 certification under this section? Under this scenario,  
2 is there not a danger that the Attorney General's  
3 certification could hide the unauthorized conduct? What  
4 is the district court's function in such a case?

- 5 11. What facts must be determined by the court under the  
6 substantial evidence standard in section 802(a)(4)? How  
7 does the substantial evidence standard compare to the  
8 showing required under 50 USC § 1804 to obtain an  
9 electronic surveillance order from the FISC? Should the  
10 court assume that it is about the same?

11 IT IS SO ORDERED.

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13 VAUGHN R WALKER  
14 United States District Chief Judge  
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